

## Message Text

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ACTION NEA-12

INFO OCT-01 AF-10 EUR-25 IO-13 ADP-00 CIAE-00 DODE-00

PM-07 H-02 INR-10 L-03 NSAE-00 NSC-10 PA-03 RSC-01

PRS-01 SS-15 USIA-12 AID-20 EB-11 OMB-01 TRSE-00

RSR-01 NEAE-00 ACDA-19 MC-02 INT-08 /187 W

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P 011135 Z JUN 73

FM AMEMBASSY TEL AVIV

TO SECSTATE WASHDC PRIORITY 8624

INFO AMEMBASSY AMMAN

AMEMBASSY BEIRUT

USINT CAIRO

AMCONSUL JERUSALEM

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY PARIS

AMEMBASSY ROME

AMEMBASSY TUNIS PRIORITY

USMISSION USUN NY

UNCLAS SECTION 1 OF 2 TEL AVIV 4295

E. O. 11652: N/ A

TAGS: PFOR, IS

SUBJ: FONMIN FOREIGN POLICY STATEMENTS IN KNESSET

REF: TEL AVIV 4194

SUMMARY: DURING KNESSET DEBAT MAY 28-30 ON FOREIGN  
MINISTRY BUDGET, EBAN DEALT WITH WIDE RANGE OF FOREIGN POLICY  
ISSUES. MR EBAN' S COMMENTS, GIVEN WITH AN EYE TO UPCOMING  
UNSC MIDDLE EAST DEBATE, WERE NEGATIVE AS REGARDS UN EFFORTS  
TOWARD PEACE IN MIDDLE EAST. EBAN DEALT AT LENGTH WITH ISRAEL' S  
PEACE INITIATIVES AND DESIRE TO NEGOTIATE. HE STATED ISRAEL' S  
PEACE INITIATIVES AND DESIRE TO NEGOTIATE. HE STATED ISRAEL' S  
READINESS TO MEET WITH ANY ARAB LEADER INCLUDING PRESIDENT  
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BOURGUIBA. EBAN WAS ENCOURAGED BY US- SOVIET DETENTE SINCE THIS KEPT MAJOR POWERS OUT OF REGIONAL CONFLICTS. CONSEQUENTLY, HE LOOKED WITH FAVOR ON FORTHCOMING US- USSR SUMMIT. HE EXPRESSED CONFIDENCE AND SATISFACTION IN US POLICY, BUT WAS CONCERNED ABOUT RECENT ARMS DEALS WITH SAUDI ARABIA AND KUWAIT. TURNING TO GEOGRAPHIC AREAS, EBAN STRESSED ISRAEL'S EFFORTS TO SEEK TIES WITH EUROPE AND ISRAEL'S DESIRE MAINTAIN RELATIONS WITH AFRICAN COUNTRIES NOTWITHSTANDING ARAB ANTI-ISRAELI CAMPAIGN. FINALLY, ADDRESSING HIMSELF TO ISRAELIS, THE FONMIN WARNED AGAINST REJECTION OF CONCESSIONS ON ARRIVING AT PEACE BOUNDARIES THROUGH NEGOTIATIONS. HE REMINDED ISRAELIS THAT WORLD OPINION IS GENERALLY SYMPATHETIC, AND A DISTINCTION HAS TO BE MADE BETWEEN CRITICISM AND HOSTILITY. END SUMMARY.

1. DURING KINESSET DEBATE ON FOREIGN MINISTRY BUDGET, EBAN DEALT WITH WIDE RANGE OF FOREIGN POLICY ISSUES IN HIS MAY 28 BUDGET PRESENTATION AND HIS MAY 30 SUMMATION OF DEBATE. FOLLOWING ARE SIGNIFICANT POINTS OF EBAN STATEMENTS FROM BOTH SPEECHES AS EXCERPTED FROM OFFICIAL GOVERNMENT PRESS OFFICE RELEASES.

2. FONMIN'S STATEMENTS IN BUDGET PRESENTATION MAY 28 WERE CLEARLY DELIVERED WITH EYE TO UPCOMING UNSC MIDDLE EAST DEBATE. HE SAID: " THE TRUTH IS, THAT ALL THE POSSIBILITIES OF A PUBLIC DEBATE ARE CREATED IN INSTITUTIONS OF UNBALANCED COMPOSITION; AND EVERY ADDITION DETRACTS. THERE IS NO DENYING THE POSSIBILITY THAT THE DEBATE PLANNED FOR THE U. N., AT EGYPT'S INITIATIVE, WILL INCREASE EVEN MORE THE OBSTACLES STANDING IN THE WAY OF PEACE.... THE ADDITION OF STAFF AND COUNCILS AND REPRESENTATIVES BEYOND THOSE ALREADY IN EXISTENCE WOULD BE A BURDENSOME AND SUPERFLUOUS STEP WHICH WE ARE NOT PREPARED TO ENCOURAGE OR TO ACCEPT RESPONSIBILITY FOR, NOW OR LATER... THE COMMITMENTS WHICH ISRAEL TOOK UPON ITSELF CONCERNING THE SECURITY COUNCIL RESOLUTION 242 ARE SET OUT IN THE ORIGINAL VERSION, FROM WHICH IT WAS CLEAR THAT THE ' RECOGNIZED AND SECURE BORDERS' ARE NOT DEFINED IN IT AND ARE DEPENDENT UPON NEGOTIATIONS AND CONSENT.... THIS IS THE BASIS ON WHICH ISRAEL ACCEPTED THIS DECISION AND COOPERATED WITH AMBASSADOR JARRING. IT IS CLEAR THAT ANY ADDITION OR INTERPRETATION OR FORMULATION THAT WOULD REMOVE FROM US THE RIGHT TO DETERMINE

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THE BOUNDARY OF PEACE IN NEGOTIATIONS AND FREE CONSENT WILL NO LONGER BIND US, AND THE SECURITY COUNCIL RESOLUTION WILL LOSE ITS DISTINCTION AS AN AGREED- UPON DOCUMENT."

3. MR. EBAN EMPHASIZED THAT CENTRALITY OF ISRAELI FOREIGN POLICY WAS PEACE THROUGH NEGOTIATION. ADDRESSING THIS POINT, HE SAID: '... RECOGNITION OF THE ARAB GOVERNMENTS THAT PEACE

IS INDISPENSABLE AND USEFUL HAS BEEN THE CENTRAL GOAL OF OUR POLICY. ONE CANNOT BRING IT CLOSER BY SUCCUMBING TO DESPAIR OR BY PRETENDING THAT PEACE CAN BE ATTAINED SOON, EASILY AND AT ONE STROKE. IN FACT THERE IS ONLY ONE TEST FOR THE SINCERITY OF THE DESIRE FOR PEACE: THE WILLINGNESS TO CONDUCT NEGOTIATIONS FOR ITS PROMOTION. EGYPT' S HITHERTO APPLIED POLICY HAS NOT YET STOOD THIS VITAL TEST." HE DEFINED ISRAELI POSITION AS ONE THAT CALLS FOR "... EACH PARTY TO COME TO THE NEGOTIATING TABLE WITH ITS OWN POSITIONS, AS THEY ARE, OUT OF A BELIEF THAT THE ATMOSPHERE AND CIRCUMSTANCES PREVAILING DURING AN EXCHANGE OF VIEWS WILL BE INSTRUMENTAL IN BRINGING THE PARTIES NEARER TO EACH OTHER AND MAKE IT EASIER FOR THEM TO ARRIVE AT AN HONORABLE COMPROMISE."

4. IT IS BECAUSE OF VALUE THAT ISRAEL SEES IN NEGOTIATIONS THAT ISRAEL FAVORS NIXON- BREZHNEV SUMMIT MEETING: "... ISRAEL' S STRIVING FOR NEGOTIATIONS HAS SPECIAL SIGNIFICANCE IN THE LIGHT OF THE PRESENTLY PREVAILING INTERNATIONAL ATMOSPHERE THROUGHOUT THE WORLD. ISRAEL WHOLEHEARTEDLY APPROVES OF ALL EFFORTS TO DISCARD THE LEGACIES OF WARS-- HOT AND COLD-- AND TO INITIATE AN ERA OF CO- EXISTENCE, IN COOPERATION WITH THOSE WHO USED TO BE YESTERDAY' S ENEMIES. OUR SUPPORT OF ALL EFFORTS AIMED AT A DETENTE AMONG THE GREAT POWERS AND POLITICAL BLOCS ALSO STEM FROM PRINCIPAL AND MORAL CONSIDERATIONS .... EXPERIENCE HAS TAUGHT US THAT THE COLD WAR ADVERSELY AFFECTS ISRAEL, BY LEADING TO A ( GREAT POWER) COMPETITION FOR THE FAVORS OF BLOCS AND GOVERNMENTS WHO ARE IN A POSITION TO MANEUVER BETWEEN GREAT POWERS AND THEIR ADVERSARIES." EBAN REMINDED HIS AUDIENCE THAT, "... REFER- RING TO THE IMPENDING MEETING BETWEEN THE LEADERS OF THE USA AND THE USSR, DR. KISSINGER WARNED THAT ANY CHANCE FOR PROGRESS IN THE MIDDLE EAST WOULD DEPEND, NOT ON THE SUMMIT MEETING BUT ON THE INITIATIVE AND GOODWILL OF THE PARTIES TO THE CONFLICT THEMSELVES."

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5. FONMIN EXPRESSED ISRAEL' S GENERAL SATISFACTION WITH  
US POLICY IN THE MIDDLE EAST: "... IT HAS BECOME CLEAR TO US  
THAT THERE HAS BEEN NO CHANGE IN THE PRINCIPLES THAT HAVE  
FORMED THE FOUNDATION OF AMERICAN POLICY TOWARD ISRAEL FOR  
MANY YEARS. THIS FACT STANDS OUT CLEARLY FROM THE ANNOUNCEMENT  
PUBLISHED IN WASHINGTON DURING THE VISIT OF THE PRIME  
MINISTER AT THE BEGINNING OF MARCH AS WELL AS FROM THE PUBLIC  
STANDS TAKEN BY THE PRESIDENT OF THE U. S. AND THE SECRETARY OF  
STATE IN RECENT MONTHS. WORTHY OF SPECIAL MENTION IS THE  
ANNOUNCEMENT OF DEPUTY SECRETARY OF STATE MR. RUSH, AFTER  
THE CONFERENCE OF AMERICAN REPRESENTATIVES IN THE MIDDLE EAST,  
IN TEHRAN ON 25 APRIL 1973, IN WHICH HE MADE CLEAR THAT THE  
U. S. WILL NOT SUBMIT TO BLACKMAIL AND WILL NOT CHANGE ITS POLICY  
IN THE MIDDLE EAST, INCLUDING ITS SUPPORT OF ISRAEL, IN THE WAKE  
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OF ARAB THREATS TO STOP THE SUPPLY OF OIL."

6. THE FONMIN STATE, HOWEVER, THAT THERE WERE AREAS OF  
CONCERN FOR ISRAEL IN US RELATIONS WITH ARAB STATES, AMONG THEM RECENT

ARMS DEALS WITH SAUDI ARABIA AND KUWAIT: "... THE TIES OF MUTUAL  
TRUST THAT HAVE BEEN CREATED BETWEEN THE U. S. GOVERNMENT AND  
ISRAEL, ENABLE US TO OPENLY CLARIFY A FEW COMPLEX PROBLEMS  
WHICH ARE THE RESULT OF THE REGIONAL THICKET IN WHICH WE ARE  
INVOLVED. ON THE ONE HAND, WE UNDERSTAND THE NEED TO SAFEGUARD  
A REASONABLY SECURITY BALANCE IN THE PERSIAN GULF. AT THE SAME  
TIME, IT IS IMPORTANT TO UNDERSTAND THAT, THOUGH ARAB STATES  
ARE DIVIDED ON INTERESTS, POLITICAL LINES AND INTERNATIONAL  
OUTLOOKS, THEY ARE ALL UNITED IN THEIR HATRED OF ISRAEL....  
WHERE WEAPONS ARE CONCERNED THERE EXISTS A KIND OF ' COMMON  
MARKET' IN THE ARAB WORLD. ISRAEL' S SECURITY IS DEPENDENT,  
THEREFORE, UPON THE PRESERVATION OF ITS ASSURED OUTLET

TO THE RED SEA. THE OVERALL QUANTITY AND QUALITY OF THE ARMS  
IN THE HANDS OF THE ARAB STATES HAS A CLEAR BEARING ON OUR  
SECURITY SITUATION. THESE TOPICS OF CONCERN CONSTITUTE A  
NATURAL FOCUS OF ATTENTION IN THE CONTACTS AT PRESENT UNDER  
WAY BETWEEN THE U. S. GOVERNMENT AND OURSELVES."

7. FONMIN WENT TO CONSIDERABLE LENGTH TO COUNTER ACCUSATIONS  
THAT ISRAEL HAD NOT DILIGENTLY SOUGHT PEACE: " THERE IS NOT THE  
SLIGHTEST REASON FOR THE CLAIM THAT ISRAEL WAS ALLEGEDLY STINGY  
IN PRODUCING PEACE INITIATIVES AND THAT THE ISRAELI POSITIONS  
FORESTALL ANY FRUITFUL NEGOTIATING EFFORT." HE THEN PROCEEDED  
TO CATALOG ISRAELI RESPONSES TO INITIATIVES SINCE 1967.

8. ADDRESSING THOSE IN ISRAEL WHO MAINTAIN THE IDIVISIBILITY  
OF THE LAND OF ISRAEL, THE FONMIN WARNED,"... WE SHOULD ALSO  
BEWARE OF THE LATEST TENDENCIES NEGATING OUR RIGHT AND RPOS-  
PECTS TO FREE NEGOTIATIONS FOR THE ESTABLISHM  
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